

Message Text

SECRET

PAGE 01 MADRID 04999 01 OF 02 041125Z

11

ACTION EUR-25

INFO OCT-01 ADP-00 IO-13 PM-07 NSC-10 SS-15 RSC-01 L-03

CIAE-00 INR-10 NSAE-00 EB-11 DODE-00 RSR-01 PRS-01

/098 W

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R 041030Z SEP 73

FM AMEMBASSY MADRID

TO SECSTATE WASHDC 6576

S E C R E T SECTION 1 OF 2 MADRID 4999

E.O. 11652: GDS

TAGS: PFOR UNGA SP

SUBJECT: SECRETARY'S BILATERAL DISCUSSION IN NEW YORK
WITH SPANISH FOREIGN MINISTER

REF: STATE 171775

1. SINCE THIS WILL BE FIRST MEETING BETWEEN LOPEZ RODO AND DR. KISSINGER IN THEIR NEW CAPACITIES, LOPEZ RODO WILL PRESUMABLY WANT TO UTILIZE THE OPPORTUNITY TO OBTAIN FROM THE NEW SECRETARY VIEWS AND IMPRESSIONS ON A WIDE RANGE OF SUBJECTS NOT ONLY WITH RESPECT TO BILATERAL SPAIN-US RELATIONS BUT ALSO ON INTERNATIONAL QUESTIONS OF CONCERN TO SPAIN. THE FOREIGN MINISTER WILL PROBABLY SEEK TO PROBE DR. KISSINGER'S CONCEPTS OF SPAIN'S ROLE IN EUROPE AND IN THE WORLD AND TO ESTABLISH A BASIS OF MUTUAL UNDERSTANDING FOR FUTURE EXCHANGES OF VIEWS AND DISCUSSIONS OF ISSUES.

2. LOPEZ RODO HAS REQUESTED A LONG MEETING BUT THERE MAY NOT BE TIME TO PURSUE MANY ISSUES IN DEPTH BECAUSE OF THE WIDE RANGE OF SUBJECTS LIKELY TO BE COVERED. THE FOREIGN MINISTER WILL UNDOUBTEDLY RAISE THE SUBJECTS MENTIONED IN PARA 1 REFTEL - AFC EXTENSION, GIBRALTAR AND THE PRESIDENT'S TRIP TO EUROPE. WE HAVE NO INDICATIONS OF POSSIBLE CHANGES IN THE APPROACHES HE HAS TAKEN ON THESE ISSUES UNTIL NOW.

SECRET

SECRET

PAGE 02 MADRID 04999 01 OF 02 041125Z

3. WITH RESPECT TO AFC EXTENSION, LOPEZ RODO MAY BE EXPECTED TO PURSUE THE QUESTION OF A SECURITY GUARANTEE AS FAR AS HE CAN, EXPLORING THE PROSPECTS OF GETTING A TREATY WITH SUCH A GUARANTEE THROUGH THE SENATE. HE WILL LIKELY WANT TO FOLLOW THROUGH ON THE EXPRESSED SPANISH DESIRE TO GET THE NEGOTIATIONS STARTED AND WILL THEREFORE PROBABLY GET INTO THE ASPECTS OF TIMING AND VENUE. ON THE OTHER HAND, SUCH DISCUSSION WILL PROVIDE AN OPPORTUNITY TO SOUND OUT LOPEZ RODO ON SPANISH QUID EXPECTATIONS, APART FROM A SECURITY GUARANTEE, IN BOTH MILITARY AND NON-MILITARY SECTORS. NPW AND NUCLEAR STORAGE AND LIABILITY PROBLEMS MAY WELL BE RAISED BY LOPEZ RODO. THERE IS NO REASON TO BELIEVE THAT HE IS ANY LESS DISPOSED THAN LOPEZ BRAVO TO REFLECT SPANISH SENSITIVITIES ON THESE ISSUES, HEIGHTENED BY THE PALOMARES INCIDENT. MOREOVER, THE GOS VIEWS THESE AS UNFINISHED ITEMS OF BUSINESS ON WHICH IT PROBABLY FEELS IT HAS STRONG TACTICAL POSITION. ALSO NOTEWORTHY IN THIS CONNECTION IS THAT MARQUES DE PERINAT, WHO HAS TENDED TO KEEP NUCLEAR ISSUES IN FOREGROUND, REMAINS KEY ADVISER TO FONMIN ON US AFFAIRS AND WILL PROBABLY PLAY MAJOR ROLE IN PREPARING POSITIONS FOR MEETING.

4. ON ECONOMIC ISSUES AS WELL, LOPEZ RODO WILL LIKELY SEEK TO COVER WITH THE NEW SECRETARY IN THEIR FIRST MEETING A RANGE OF SUBJECTS PREVIOUSLY RAISED WITH OTHER USG OFFICIALS.

A. WHILE THE BILATERAL TRADE IMBALANCE ISSUE HAS BEEN DEALT WITH EXTENSIVELY IN THE RECENT PAST (SEE MADRID A-110) LOPEZ RODO COULD POSSIBLY TAKE IT UP AGAIN. WE HAVE TALKED AT LENGTH WITH THE MINISTRY OF COMMERCE OFFICIAL WHO WAS RESPONSIBLE FOR LOPEZ RODO'S EARLIER INACCURATE BRIEFING ON THE SUBJECT AND THE MINISTER'S CONSEQUENTLY MISGUIDED DEMARCHE DURING HIS MAY VISIT TO WASHINGTON; HOPEFULLY THE MINISTER WILL HAVE HIS NUMBERS STRAIGHT THIS TIME. IT SHOULD BE NOTED, THOUGH, THAT THE BILATERAL TRADE BALANCE DEFICIT HAS WORSENED FOR THE SPANISH ACCORDING TO RECENT DATA. FOR THE FIRST HALF 1973, SPANISH IMPORTS FROM THE US AMOUNTED TO \$850 MILLION, WHILE ITS EXPORTS TO THE US CAME TO ONLY \$350 MILLION. THIS REPRESENTS A 61 PERCENT INCREASE ON

SECRET

SECRET

PAGE 03 MADRID 04999 01 OF 02 041125Z

THE IMPORT SIDE AND ONLY A 19 P/C INCREASE FOR EXPORTS TO THE US OVER THE SAME PERIOD LAST YEAR. PROJECTING THIS RATE FOR THE ENTIRE YEAR 1973 RESULTS IN A \$1.7 BILLION IMPORT BILL FROM THE US, WITH EXPORTS REACHING ONLY \$.7 BILLION, OR AN APPROXIMATELY \$1 BILLION TRADE DEFICIT IN SPANISH TRADE WITH THE US. THIS REPRESENTS MORE THAN A TWO-FOLD INCREASE OVER 1972.

B. LOPEZ RODO WILL LIKELY SEEK AN INDICATION OF WHERE THE TRADE BILL STANDS AND HOPE TO OBTAIN ASSURANCES RE ITS POTENTIALLY RESTRICTIVE ASPECTS IN RELATION TO SPANISH EXPORTS TO THE US MARKET. HOWEVER, DUE TO THE GREATLY REDUCED SPANISH FOOTWEAR EXPORT GROWTH RATE TO THE US MARKET, IT DOES NOT SEEM PROBABLE THAT THE MINISTER WILL BROACH THE SUBJECT OF POSSIBLE US IMPORT RESTRICTIONS ON THIS COMMODITY EXCEPT IN A PASSING MANNER.

C. THE MERCURY DISPOSAL ISSUE IS NOT OF A MAGNITUDE THAT WOULD PROBABLY GIVE RISE TO ITS BEING MENTIONED BY THE MINISTER AGAIN.

D. GENERALIZED PREFERENCES, HOWEVER, COULD CONCEIVABLY BE CITED IN CONNECTION WITH THE TRADE LEGISLATION TOPIC SINCE THEY HAVE BEEN LONG SOUGHT. ALTHOUGH IT IS AN ADMITTEDLY FUTILE EFFORT ON THEIR PART TO BE CONSIDERED AS POSSIBLE BENEFICIARIES, THE PRECEDENTS OF THE CASE COULD CALL FOR LOPEZ RODO MAKING A PRO FORMA PITCH.

E. THE GOS PESETA-GOLD-PARITY-MAINTENANCE DECISIONS WILL LIKELY BE ONCE MORE RECALLED, ALONG WITH THE DESIRE TO OBTAIN SOME RECIPROCAL FAVORABLE TREATMENT IN THE TRADE FIELD.

F. THE SOYA SUPPLY PROBLEM, THOUGH ALREADY MUCH DISCUSSED, SEEMS A PROBABLE ITEM TO BE MENTIONED BY THE MINISTER.

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PAGE 01 MADRID 04999 02 OF 02 041134Z

42

ACTION EUR-25

INFO OCT-01 ADP-00 IO-13 PM-07 NSC-10 SS-15 RSC-01 L-03

CIAE-00 INR-10 NSAE-00 DODE-00 EB-11 PRS-01 RSR-01

AF-10 /108 W

----- 129786

R 041030Z SEP 73

FM AMEMBASSY MADRID

TO SECSTATE WASHDC 6577

S E C R E T SECTION 2 OF 2 MADRID 4999

G. THE USG POSITION VIS-A-VIS THE SPAIN-EEC PREFERENTIAL AGREEMENT AND THE RELATED MALMGREN-RENNER MADRID CONSULTATION WOULD PROBABLY NOT COME UP FOR DISCUSSION AS A CONSEQUENCE OF A LOPEZ RODO INITIATIVE.

5. THE SITUATION IN THE MIDDLE EAST AND NORTH AFRICA WILL VERY LIKELY BE A MAJOR AREA OF DISCUSSION DURING THE MEETING. LOPEZ RODO MAY BE EXPECTED TO SEEK DR. KISSINGER'S ASSESSMENT OF PROSPECTS FOR MOVEMENT IN RESOLVING THE ARAB-ISRAELI DISPUTE AND INFORMATION CONCERNING US ACTIONS AND PLANS IN THIS AREA. IT WILL BE INTERESTING TO SEE WHETHER HE OFFERS HIS SERVICES TO MEDIATE US DIFFERENCES WITH ARAB COUNTRIES AS LOPEZ BRAVO DID IN THE PAST. HE MAY REFLECT SPANISH CONCERN AT THE UNSTABLE SITUATION IN MOROCCO AND THE POSSIBILITIES OF SOVIET INFILTRATION IN THAT COUNTRY AND ASK FOR THE US APPRECIATION OF THE SITUATION THERE. HE MAY RAISE THE SUBJECT OF SPANISH SAHARA, SEEKING US SYMPATHETIC UNDERSTANDING OF THE SPANISH POSITION ON THIS ISSUE, CONTRASTING MOROCCAN AND MAURITAINIAN TERRITORIAL ASPIRATIONS IN THAT AREA WITH THE SPANISH INTENT TO APPLY THE PRINCIPLE OF SELF-DETERMINATION. HE MAY ALSO EMPHASIZE THE CLOSE RELATIONSHIP PERCEIVED BY THE SPANISH BETWEEN EUROPEAN AND MEDITERRANEAN SECURITY AND INDICATE THE DESIRABILITY OF PERMITTING ALGERIA AND TUNISIA TO PRESENT THEIR VIEWS TO THE CSCE.

SECRET

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PAGE 02 MADRID 04999 02 OF 02 041134Z

6. LOPEZ RODO WILL PROBABLY WANT TO OBTAIN DR. KISSINGER'S FIRST-HAND VIEWS ON EUROPE'S FUTURE. HE WILL WANT TO KNOW THE CURRENT STATUS OF THE PROPOSAL FOR AN ATLANTIC DECLARATION OF PRINCIPLES AND MAY MAKE A PITCH FOR ASSOCIATING SPAIN WITH THE PROCESS OF BRINGING IT INTO BEING. HE MAY INQUIRE CONCERNING THE PROSPECTS OF THE US MILITARY PRESENCE IN EUROPE. HE MAY BE EXPECTED TO EMPHASIZE SPAIN'S CONTRIBUTIONS TO WESTERN SECURITY AND THE NEED TO ASSOCIATE SPAIN MORE CLOSELY AND OPENLY WITH ATLANTIC AND MEDITERRANEAN DEFENSE ARRANGEMENTS AND HE MAY ASK WHAT PLANS THE US HAS FOR PURSUING THIS OBJECTIVE IN ACCORD WITH ARTICLE 35 OF THE AFC.

7. IN LIGHT OF THE POSITIONS TAKEN BY SPAIN ON LOS ISSUES, THE SECRETARY MAY WISH TO TAKE THE OPPORTUNITY OF HIS INITIAL TALK WITH LOPEZ RODO TO STRESS THE IMPORTANCE ATTACHED BY THE US TO ACHIEVING AN OUTCOME OF THE LOS CONFERENCE WHICH WILL SERVE THE INTERESTS OF ALL COUNTRIES TO THE GREATEST EXTENT POSSIBLE AND THE SECURITY INTERESTS OF THE FREE WORLD, AND THE PARTICULAR IMPORTANCE

OF APPLICATION OF THE PRINCIPLE OF FREE TRANSIT THROUGH
INTERNATIONAL STRAITS.

8. IN VIEW IMPORTANCE ATTACHED BY USG TO SPOKANE 1974
EXPOSITION AND ITS PRESENT STATE AS SET FORTH 173504,
DEPARTMENT MAY WISH TO CONSIDER REQUESTING NEW SECRETARY
MENTION MATTER. SUGGESTION IS MADE IN VIEW OF FACT LOPEZ
RODO HAS ALREADY BEEN REQUESTED BY AMBASSADOR TO CONSIDER
SPANISH PARTICIPATION THIS EXHIBITION. THIS IS HIGHEST
FEASIBLE LEVEL AT WHICH EMBASSY CAN MAKE APPROACH.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 04 SEP 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973MADRID04999
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS RIVERO
Errors: N/A
Film Number: n/a
From: MADRID
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730956/aaaabpln.tel
Line Count: 234
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: STATE 171775
Review Action: RELEASED, APPROVED
Review Authority: morefirh
Review Comment: n/a
Review Content Flags:
Review Date: 26 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26-Sep-2001 by freemaal>; APPROVED <05-Nov-2001 by morefirh>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SECRETARY'S BILATERAL DISCUSSION IN NEW YORK WITH SPANISH FOREIGN MINISTER
TAGS: PFOR, SP, UNGA
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005